

Message Text

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FM AMEMBASSY DAKAR
TO SECSTATE WASHDC IMMEDIATE 9120

C O N F I D E N T I A L SECTION 1 OF 3 DAKAR 2698

E.O. 11652: GDS
TAGS: AMGT, PFOR, XX, SG
SUBJECT: PARM--ANNUAL POLICY AND RESOURCES ASSESSMENT--
PART I: SENEGAL

REF CERP 0001, STATE 38356

A.US INTERESTS

1. A PRIMARY AMERICAN INTEREST IN SENEGAL IS THE SECURING OF SENEGALESE COOPERATION AND SUPPORT ON INTERNATIONAL ECONOMIC AND POLITICAL ISSUES OF CONCERN TO THE UNITED STATES. PRESIDENT SENGHOR'S STATURE AS AN AFRICAN ELDER STATESMAN, HIS PERIPATETIC PERSONAL DIPLOMACY AND HIS LONG-ESTABLISHED RELATIONSHIPS WITH WORLD POLITICAL AND INTELLECTUAL LEADERS GIVE SENEGAL A DEGREE OF INFLUENCE EXCEEDING THAT JUSTIFIED BY ITS ECONOMIC OR MILITARY STRENGTH. SENEGAL'S ENCOURAGEMENT OF A MIXED ECONOMY AND A DEMOCRATIC POLITICAL SYSTEM AT HOME, COMBINED WITH ITS COMMITMENT TO DIALOGUE, MEDIATION AND "DYNAMIC COMPROMISE" IN THE FOREIGN POLICY AREA, LEAD IT TO EXERCISE A GENERALLY MODERATING AND CONSTRUCTIVE INFLUENCE IN AFRICAN AND NON-ALIGNED COUNCILS.

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2. A SECOND BASIC AREA OF US INTEREST IN SENEGAL LIES IN PROMOTING NATIONAL ECONOMIC DEVELOPMENT. OUR COOPERATION IN THIS AREA SERVES AS A DEMONSTRATION OF US SUPPORT FOR ECONOMIC PROGRESS IN A MODERATE WEST AFRICAN STATES, AS AN INTEGRAL PART OF THE LONG-TERM MULTIDONOR EFFORT TO REVERSE DESERTIFICATION IN THE SAHEL, AS A RESPONSE TO AMERICAN HUMAN-

ITARIAN AND CULTURAL CONCERNS, AND AS A CONTRIBUTION TOWARD A MORE STABLE AND EQUITABLE WORLD SOCIETY.

3. A THIRD KEY INTEREST LIES IN CONTINUED MILITARY AND CIVIL ACCESS TO DAKAR'S COMMUNICATION AND TRANSPORTATION FACILITIES, WHICH INCLUDE A STRATEGICALLY LOCATED PORT AND A MODERN AIRPORT SERVING AS A HUB OF SCHEDULED SERVICES CONNECTING NORTH AMERICA WITH AFRICA AND EUROPE WITH SOUTH AMERICA.

4. WHILE THE DIMENSIONS OF THE SENEGALESE ECONOMY ARE MODEST, THE UNITED STATES HAS A FOURTH BASIC INTEREST IN EXPANDING TRADE AND INVESTMENT RELATIONSHIPS WITH SENEGAL, PARTICULARLY IN VIEW OF THE FAVORABLE BALANCE OF BILATERAL TRADE ENJOYED BY THE U.S. (\$41 MILLION IN US EXPORTS IN 1976 VS. \$3 MILLION IN IMPORTS FROM SENEGAL). COMMENTS ON THE INTERRELATION OF THESE INTERESTS WITH AFRICA-WIDE AND GLOBAL OBJECTIVES AND PROSPECTS ARE INCORPORATED IN THE FOLLOWING OVERVIEW.

B. OVERVIEW

THE SIGNIFICANCE OF THE US INTERESTS IN SENEGAL OUTLINED ABOVE STANDS IN HIGH RELIEF WHEN SET AGAINST THE DEPARTMENT'S TRENDS FORECASTS FOR FY 1979 FOR THE WORLD (STATE 38338) AND AFRICA (STATE 50086). ON A CONTINENT CHARACTERIZED BY GROWING POLITICAL INSTABILITY, PRESIDENT SENGHOR'S STATURE COULD COMMEND HIM AS A SUITABLE MEDIATOR IN POLITICAL CONTINGENCIES WHICH CANNOT NECESSARILY BE FORESEEN IN ADVANCE. AT THE SAME TIME, SENEGAL'S CONCERN OVER

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THE USSR'S INFLUENCE IN NEIGHBORING COUNTRIES ENCOURAGES THE COUNTRY TO RESIST EXPANDING SOVIET PENETRATION IN AFRICA. THIS REACTION HAS BEEN MOST NOTABLE ON ANGOLA, WHOSE MPLA GOVERNMENT SENEGAL STILL DOES NOT RECOGNIZE BECAUSE OF ITS RELIANCE ON SOVIET AND CUBAN SUPPORT, BUT THE PRINCIPLE AT STAKE WOULD PROBABLY APPLY TO SIMILARLY BOLD SOVIET INCURSIONS IN THE FUTURE IN THE HORN, SOUTHERN AFRICA OR OTHER REGIONAL CRISIS SPOTS.

THE VALUE OF ACCESS TO DAKAR'S CONVENIENT TRANSPORTATION FACILITIES COULD BECOME APPARENT IN FUTURE POLITICAL UPHEAVALS ENDANGERING US INTERESTS ELSEWHERE ON THE CONTINENT. (LANDING RIGHTS FOR THE FIRST U.S. MILITARY CHARTER FOR RESUPPLY OF ZAIRE DURING THE SHABA INVASION WERE, FOR EXAMPLE, REQUESTED BY THE US ON AN EMERGENCY BASIS AND QUICKLY GRANTED BY THE SENEGALESE AT A TIME WHEN IT APPEARED THAT DAKAR OFFERED THE ONLY AVAILABLE REFUELING OPTION). SENEGAL HAS ALSO AGREED TO USE OF DAKAR AIRPORT BY ADVANCED RANGE INSTRUMENTED U.S. AIR FORCE PLANES WHICH RELAY TELEMETRY SIGNALS DURING MISSILE AND SPACECRAFT

LAUNCHINGS. THE AVAILABILITY OF DAKAR ENABLES THESE AIRCRAFT TO CARRY OUT OPERATIONS IN BROAD OCEAN AREAS WHICH WOULD OTHERWISE BE INSUPPORTABLE DUE TO RANGE AND FUEL LIMITATIONS.

ON NORTH-SOUTH ECONOMIC ISSUES AND PROGRESS TOWARD MAJORITY RULE IN SOUTHERN AFRICA, THE TWO PRINCIPAL CONCERNS OF U.S. POLICY ON THE CONTINENT, SENEGAL SEEKS TO PRESERVE ITS CREDIBILITY AS A THIRD WORLD VOICE BY SPEAKING OUT VIGOROUSLY IN SUPPORT OF CHANGE; HOWEVER, SENEGAL'S ABIDING PREFERENCE FOR DIALOGUE AND NEGOTIATED COMPROMISE COULD CONTRIBUTE AN IMPORTANT BRAKE ON THE TENDENCY INHERENT IN EACH OF THESE ISSUES TO ASSUME CONFRONTATIONIST DIMENSIONS.

WITH THE SUBSTANTIAL GROWTH PROJECTED IN US ECONOMIC ASSISTANCE TO SUB-SAHARAN AFRICA, SENEGAL WILL BE IN A PIVOTAL POSITION. THIS ROLE DERIVES FROM ITS LEADERSHIP OF THE SENEGAL RIVER BASIN DEVELOPMENT ORGANIZATION (OMVS), ITS IMPORTANCE IN THE SAHEL AREA, AND ITS PREPAREDNESS TO

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COOPERATE IN PRAGMATIC FASHION WITHIN NEW FRAMEWORKS FOR MULTILATERAL COOPERATION BETWEEN DONOR COUNTRIES AND INSTITUTIONS AND RECIPIENT STATES.

MOVEMENT TOWARD NORMALIZATION OF AMERICAN RELATIONS WITH THE INDOCHINESE STATES AND WITHDRAWAL OF SOME U.S. FORCES FROM SOUTH KOREA WOULD FURTHER DIMINISH ISSUES OF BILATERAL CONTENTION BETWEEN THE UNITED STATES AND SENEGAL WHICH BECAME SERIOUS IRRITANTS, ESPECIALLY DURING THE VIETNAM WAR. ABATEMENT OF THE INTERNATIONAL POLITICAL EMOTIONS WHICH GREW UP AROUND THE U. S. MILITARY ROLE IN ASIA SHOULD ENCOURAGE SENEGAL TO FEEL IT CAN COOPERATE MORE FREELY AND OPENLY WITH THE UNITED STATES ON MATTERS OF MUTUAL INTEREST RELATED TO THE ISSUES DISCUSSED ABOVE.

THE UNITED STATES GOVERNMENT'S COMMITMENT TO HUMAN RIGHTS HAS BEEN WELCOMED BY THE SENEGALESE, WHO TAKE SATISFACTION IN THEIR OWN COUNTRY'S CREDITABLE HUMAN RIGHTS RECORD, AND WHO AGREE THAT VIOLATIONS OF HUMAN RIGHTS ELSEWHERE IN AFRICA AND THE WORLD DESERVE INTERNATIONAL CENSURE.

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FM AMEMBASSY DAKAR

TO SECSTATE WASHDC IMMEDIATE 9121

C O N F I D E N T I A L SECTION 2 OF 3 DAKAR 2698

A NUMBER OF VARIABLES COULD AFFECT THIS PROSPECT OF CLOSE US-SENEGALESE COOPERATION IN THE NEXT SEVERAL YEARS. FOREMOST AMONG THEM IS THE SUCCESSION QUESTION IN SENEGAL. PRESIDENT SENGHOR IS THE PRIMARY DRIVING FORCE BEHIND SENEGALESE DIPLOMACY, AND IS PERSONALLY RESPONSIBLE FOR MUCH OF THE COUNTRY'S INFLUENCE IN THRID WORLD COUNCILS. SENGHOR IS IN VIGOROUS HEALTH AT PRESENT AND PLANS TO RUN FOR RE-ELECTION TO A NEW, FIVE-YEAR TERM IN 1978, BUT HIS DEPARTURE FROM THE SCENE WOULD SET IN MOTION A PERIOD OF DOMESTIC JOCKEYING FOR POWER WHICH ALMOST CERTAINLY WOULD DIMINISH SENEGAL'S INVOLVEMENT IN INTERNATIONAL ISSUES, WHATEVER THE POLITICAL ORIENTATION OF A SUCCESSOR GOVERNMENT.

THERE ARE, HOWEVER, SEVERAL MITIGATING FACTORS WHICH COULD CUSHION THE REPERCUSSIONSOF SUCCESSION. THE SENEGALESE ARE THEMSELVES DEEPLY CONCERNED WITH THE SUCCESSION QUESTION, AND ARE WORKING TO STRENGTHEN THE VITALITY OF POLITICAL AND GOVERNMENTAL INSTITUTIONS TO PROVIDE A FRAMEWORK IN WHICH LEGITIMACY COULD BE SMOOTHLY TRANSFERRED TO A NEW GOVERNMENT. THE ENCOURAGEMENT OF OPPOSITION PARTIES, REFORM OF ELECTRAL LAWS, PROVISION FOR OPPOSITION REPRESENTATION IN PARLIAMENT, DESIGNATION OF THE PRIME MINISTER AS THE PRESIDENT'S SUCCESSOR, AND
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ESTABLISHMENT OF NATIONAL POLICY GOALS FOR THE NEXT TWENTY YEARS REFLECT A CALCULATED EFFORT TO FACILITATE AN ORDERLY SUCCESSION.

EVEN IN SENGHOR'S ABSENCE, THE COUNTRY WOULD REMAIN ABLE TO PLAY A SIGNIFICANT ROLE IN INTERNATIONAL FORA BECAUSE OF ITS EXPERIENCED CADRE OF SENIOR CIVIL SERVANTS WHO HAVE RISEN TO POSITIONS OF LEADERSHIP IN , CURRENTLY, SUCH ORGANIZATIONS AS UNESCO, THEINTERNATIONAL ATOMIC ENERGY AGENCY, THE LAW OF THE SEA NEGOTIATIONS, AND THE ISLAMIC CONFERENCE.

ON THE POLICY LEVEL, THE GENERAL LINES OF PRESIDENT

SENGHOR'S CONCERNS OVER SOVIET INTERVENTION, SOUTHERN AFRICAN LIBERATION AND NORTH-SOUTH ECONOMIC QUESTIONS ARE PERSONALLY SHARED BY ABDOU DIOUF WHO, AS PRIME MINISTER, IS NOW THE PRESIDENT'S CONSTITUTIONAL SUCCESSOR. WITHIN THE MILITARY, WHICH WOULD BE THE MOST PROBABLY ORIGIN OF ANY EXTRA-LEGAL CHALLENGE TO THE TRANSITION, THE CONCERN OVER SOVIET INTERVENTIONIST INTENTIONS WHICH UNDERLIES PRESENT SENEGALESE THINKING ON MAJOR AFRICAN POLITICAL ISSUES IS, IF ANYTHING, STRONGER THAN THAT FELT BY PRESIDENT SENGHOR.

CONVERSELY, THERE IS A GROWING RECEPTIVITY TOWARD COOPERATION WITH THE UNITED STATES WHICH TRANSCENDS SENEGAL'S MILITARY AND CIVIL BUREAUCRACIES. THERE ARE MULTIPLE MOTIVES: CULTURAL TIES ROOTED IN SENEGAL'S PRE-OCCUPATION WITH "NEGROITUD", ADMIRATION FOR AMERICAN TECHNOLOGICAL LEADERSHIP, CONCENTRATION ON THE U.S. AS A MAJOR MARKET FOR SENEGAL'S TOURIST DEVELOPMENT EFFORTS, APPREHENSION OVER SOVIET MACHINATIONS IN AFRICA, AND A DEEP-SEATED AND PROBABLY EXAGGERATED BELIEF IN THE STRENGTH OF AMERICAN POLITICAL AND ECONOMIC INFLUENCE OVER INTERNATIONAL PROBLEMS.

THERE IS THUS SOME BASIS FOR CONFIDENCE THAT SENEGAL WILL REMAIN FAVORABLE DISPOSED TOWARD WIDE-RANGING COOPERATION WITH THE UNITED STATES IF WE ARE PERCEIVED AS BEING RESPONSIVE. THE GREATEST DANGER MAY LIE IN
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EXCESSIBLY HIGH SENEGALESE EXPECTATIONS OF WHAT WE CAN AND SHOULD DELIVER. SOME SENEGALESE PROBABLY FEEL THAT THEY HAVE A RIGHT TO EXPECT AMERICAN SUPPORT AT CRUCIAL JUNCTURES, AFTER THEIR VIGOROUS STANDS AGAINST ISRAELI EXPULSION FROM UN COUNCILS, AGAINST SOVIET/CUBAN IMPOSITION OF THE MPLA GOVERNMENT IN ANGOLA, AND IN FAVOR OF AMERICAN INITIATIVES DURING THE PAST YEAR ON RHODESIA AND SOUTHERN AFRICA. FURTHER, PRESIDENT SENGHOR HAS MADE NO SECRET OF HIS BELIEF THAT THE UNITED STATES HOLDS THE KEY TO PROGRESS TOWARD PEACE IN THE MIDDLE EAST, THE NORTH-SOUTH TALKS AND SOUTHERN AFRICA. PUBLICLY AND PRIVATELY, HE IS ENCOURAGING OTHER COUNTRIES TO PLACE THEIR HOPES FOR RESOLUTION OF THESE QUESTIONS IN FORTHCOMING INITIATIVES OF THE CARTER ADMINISTRATION. IT IS DOUBTFUL THAT THE UNITED STATES CAN PRODUCE ALL THE RESULTS EXPECTED BY SENEGAL, AND WE WILL HAVE TO FIND WAYS OF COPING WITH SOME PROBABLE SENEGALESE DISAPPOINTMENT.

THIS RISK IS PARTICULARLY GREAT IN THE AREA OF SECURITY ASSISTANCE. SENEGAL'S EXPECTATIONS OF INCREASED SOVIET INVOLVEMENT IN AFRICA CLOSELY PARALLEL OUR OWN. THE ALGERIAN/SOVIET-ARMED POLISARIO HAS SETTLED INTO A PROTRACTED GUERRILLA WAR IN MAURITANIA TO THE NORTH. THE SOVIET MILITARY ROLE REMAINS SIGNIFICANT IN EACH OF SENEGAL'S OTHER NEIGHBORS, EXCEPTING TINY GAMBIA, BUT INCLUDING A GUINEAN REGIME LED

BY THE UNPREDICTABLE SEKOU TOURE, WHO REGULARLY CALLS FOR SENEGAL'S PRESIDENT TO BE CAST INTO THE "TRASHCAN OF HISTORY." WHILE THE POTENTIAL SECURITY CHALLENGE POSED (ESPECIALLY BY GUINEA) FOR SENEGAL'S EXTREMELY MODEST DEFENSE ESTABLISHMENT SEEMS PALPABLE ENOUGH TO THE SENEGALESE, THEY ARE EVIDENTLY FINDING ONLY A LUKEWARM RESPONSE FROM THE FRENCH TO HEIGHTENED AFRICAN SECURITY CONCERNS. THERE IS THUS A STRONG SENEGALESE CONVICTION THAT THE SECURITY AND SURVIVAL OF MODERATE REGIMES SUCH AS THAT OF ZAIRE AND SENEGAL DEPEND IN THE LONG RUN ON DIPLOMATIC SUPPORT AND DEFENSE ASSISTANCE FROM THE UNITED STATES. SENEGAL'S LEADERS ENDORSE THE MORAL CONSIDERATIONS BEHIND THE GROWING AMERICAN HESITATION TO ENGAGE IN MAJOR

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ARMS TRANSFERS TO DEVELOPING COUNTRIES, BUT THEY BELIEVE THAT OUR COMMON PERCEPTION OF AFRICAN POLITICAL DEVELOPMENTS DICTATES A RESPONSIVE MEASURE OF BILATERAL DEFENSE COOPERATION WITH A SUBSTANTIAL CONCESSIONARY ELEMENT. IF THE SENEGALESE CONCLUDE THAT THEY CANNOT LOOK TO THE U.S. FOR A SIGNIFICANT PORTION OF THEIR DEFENSE AND TRAINING NEEDS, THERE COULD FOLLOW A PORTENTOUS REASSESSMENT BY SENEGAL'S LEADERSHIP OF POLICIES THEY MUST APPLY TO AVOID BECOMING ISOLATED IN AN INCREASINGLY HOSTILE AND UNSTABLE CONTINENT.

THERE IS A POSSIBILITY OF THE SAME SORT OF BACKLASH IF NATIONAL DEVELOPMENT PROJECTS AND THE NORTH-SOUTH DIALOGUE DO NOT BEGIN TO PRODUCE RESULTS CAPABLE OF EFFECTIVELY CUSHIONING THE DAMAGE TO THE SENEGALESE ECONOMY WHICH COULD BE CAUSED BY A RENEWED SAHEL DROUGHT OR PRECIPITOUS DECLINES IN THE PRICES EARNED BY SENEGALESE EXPORTS OF PEANUTS, PHOSPHATES AND FISH.

WHETHER OR NOT SUCH REACTIONS SET IN, SENEGAL'S LEADERS WILL UNDOUBTEDLY CONTINUE TO PROTECT THEMSELVES AGAINST DOMESTIC AND FOREIGN CRITICS BY SEIZING ON DISCRETE ISSUES FROM TIME TO TIME TO DEMONSTRATE THEIR INDEPENDENCE OF THE UNITED STATES AND THE WEST AND TO REVALIDATE THEIR NON-ALIGNED CREDENTIALS. THE PERCEIVED NEED TO DO SO IN THE FUTURE MAY EVEN INCREASE, SINCE SENEGAL IS NO LONGER A MEMBER OF THE NON-ALIGNED COORDINATING COMMITTEE. SENEGAL IS LIKELY TO IDENTIFY THE UN AS ONE FORUM WHERE, WITH LIMITED CONCRETE RESULTS, IT CAN ACCOMPLISH THIS OBJECTIVE. SUPPORT FOR NORTH KOREAN-SPONSORED RESOLUTIONS HAS, IN THE PAST, BEEN A PRIME EXAMPLE OF THIS TACTIC. IN SPITE OF ITS GENERALLY MODERATE POLITICAL ORIENTATION SUPPORTIVE OF GOALS SHARED BY THE UNITED STATES, SENEGALESE LEADERS WERE READING NEWS REPORTS JUST OVER A YEAR AGO THAT THEIR COUNTRY WOULD BE SINGLED OUT FOR U.S. "REPRISALS" FOR NEGATIVE UN VOTES. WHILE, IN THE FUTURE, THE UNITED STATES SHOULD CERTAINLY

NOT TOLERATE ANY SENEGALESE INITIATIVES GENUINELY DAMAGING
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TO IMPORTANT AMERICAN INTERESTS, WE SHOULD BEAR IN MIND
AT ALL TIMES THE TOTALITY OF SENEGALESE FOREIGN POLICY
AND ITS NET IMPACT ON US OBJECTIVES IN DETERMINING THE
APPROPRIATE RESPONSE TO SENEGALESE POSITIONS.

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TO SECSTATE WASHDC IMMEDIATE 9122

C O N F I D E N T I A L SECTION 3 OF 3 DAKAR 2698

OBJECTIVES:

1. CONTINUE SENEGAL'S CONSTRUCTIVE APPROACH TO
INTERNATIONAL PROBLEMS AND ITS MODERATING INFLUENCE ON
NON-ALIGNED, AFRICAN AND GROUP OF 77 POSITIONS ON MULTI-
LATERAL ISSUES.
2. SUSTAIN SENEGAL'S POSITION AS A FORCE FOR STABILITY
IN AFRICA AND AN OPPONENT OF OUTSIDE INTERVENTION IN AFRICAN
DISPUTES.
3. ASSIST SENEGAL IN DEVELOPING AGRICULTURE, LIVE-
STOCK AND RURAL HEALTH SERVICES TO IMPROVE THE WAY OF LIFE
OF THE RURAL POPULATION AND INCREASE THE COUNTRY'S
CAPABILITY TO WITHSTAND RENEWED DROUGHT CONDITIONS.
4. SEEK BETTER COORDINATION BETWEEN THE SAHEL STATES IN COLL-

ABORATION WITH THE SENEGAL RIVER BASIN
DEVELOPMENT ORGANIZATION (OMVS), THE INTERSTATE COMMITTEE
FOR THE STRUGGLE AGAINST DROUGHT IN THE SAHEL (CILSS) AND
THE CLUB DES AMIS DU SAHEL, TO ENSURE THAT ECONOMIC DEVELOP-
MENT IS PURSUED ON AN INTEGRATED BASIS THROUGHOUT THE REGION.

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5. ENCOURAGE CONTINUED REDUCTION OF TARIFF PREFERENCES
BENEFITING EEC NATIONS.

6. EXPAND U.S. EXPORTS FROM THE CURRENT \$40 MILLION LEVEL
ANNUALLY TO \$60 MILLION IN 1979.

COURSES OF ACTION:

1. CONTINUE TO MONITOR THE FOOD SITUATION AND BE
PREPARED TO PROVIDE HUMANITARIAN ASSISTANCE IF REQUIRED.

2. CARRY OUT AID PROJECTS TO INCREASE AGRICULTURAL
AND LIVESTOCK PRODUCTION, AND AUTHORIZE NEW PROJECTS IN
HUMAN RESOURCE DEVELOPMENT, RURAL HEALTH AND AGRICULTURE
(ESPECIALLY FOR THE POTENTIALLY RICH CASAMANCE).

3. CONTINUE SUPPORT OF THE OMVS BY SEEKING NEW
ASSISTANCE OPPORTUNITIES, AS WELL AS CARRYING OUT ACTIVE
PROJECTS IN AGRONOMIC RESEARCH, ENVIRONMENTAL IMPACT
STUDIES OF THE SENEGAL RIVER BASIN, INSTITUTIONAL DEVELOP-
MENT OF THE OMVS, MAPPING OF THE RIVER BASIN AND AGRICULTURAL
DEVELOPMENT.

4. MAINTAIN THE PACE OF THE DIALOGUE ON SUBSTANTIVE
ISSUES BETWEEN SENIOR LEADERS OF THE SENEGALESE AND
AMERICAN GOVERNMENTS WHICH HAS BEEN DEVELOPED THROUGH RECENT
HIGH-LEVEL CONTACTS. SUPPORT THESE CONSULTATIONS BY CUL-
TIVATING PERSONAL AND PROFESSIONAL RELATIONS WITH SENEGALESE
OFFICIALS IN DAKAR, IN THE REGIONS, AND IN WASHINGTON ON
POLITICAL, ECONOMIC, ASSISTANCE AND CULTURAL MATTERS.

5. EXPLAIN U.S. POLICIES, ESPECIALLY ON SOUTHERN AFRICA
AND NORTH-SOUTH ECONOMIC ISSUES, THROUGH DISSEMINATION OF
USIS MATERIALS.

6. REPORT ON IMPORTANT SENEGALESE POLITICAL ISSUES
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AND EVENTS TO FACILITATE SOUND POLICY DECISIONS ON MATTERS AFFECTING OUR BILATERAL RELATIONS WITH SENEGAL.

7. NEGOTIATE A BILATERAL CIVIL AVIATION AGREEMENT WHICH WILL PERMIT PAN AMERICAN TO MAINTAIN AND EXPAND FLIGHTS INTO DAKAR AS A MAJOR GATEWAY FOR ITS AFRICAN SERVICES.

8. IMPLEMENT SALE OF \$8 MILLION IN ENGINEERING EQUIPMENT FOR MILITARY CIVIC ACTION PROJECTS UNDER U.S. LOAN.

9. USE \$35,000 IN MAP TRAINING FUNDS TO OPERATE AN ENGLISH LANGUAGE COURSE FOR SENEGALESE OFFICERS AND PERMIT FULL UTILIZATION OF A FURTHER \$20,000 FOR TRAINING SENEGALESE PERSONNEL IN THE UNITED STATES AS ENGLISH-LANGUAGE INSTRUCTORS.

10. RESPOND POSITIVELY TO SENEGALESE REQUESTS FOR PURCHASES OF CONVENTIONAL U.S. MILITARY EQUIPMENT AND FOR A SUBSTANTIAL EXPANSION OF TRAINING SPACES IN THE U.S. TO INCLUDE SENIOR SERVICE SCHOOLS. (EMBASSY IS SUBMITTING SEPARATELY SENEGALESE REQUEST FOR EXPANDED MAP TRAINING.)

11. PROVIDE ADVISORY AND COMMERCIAL SERVICES AND CARRY OUT ECONOMIC REPORTING DESIGNED TO FACILITATE THE GROWTH OF AMERICAN TRADE AND INVESTMENT IN SENEGAL.

12. PROVIDE ADMINISTRATIVE SUPPORT AS NECESSARY FOR PROGRAMS OF OTHER U.S. EMBASSIES IN WEST AFRICA, AND SERVE AS BASE OF OPERATION FOR STATE REGIONAL MEDICAL, LABOR AND PERSONNEL OFFICERS AND OTHER AGENCY PERSONNEL WITH REGIONAL RESPONSIBILITIES.

13. ASSIST AS APPROPRIATE THE RAPIDLY EXPANDING NUMBERS OF OFFICIAL AND PRIVATE AMERICAN VISITORS TO SENEGAL INCLUDING THOSE TRANSITING DAKAR ENROUTE TO OTHER AFRICAN COUNTRIES. WITH THE OPENING OF A SENEGALESE TOURIST PROMOTION OFFICE IN NEW YORK, THE IMPACT ON AMERICANS OF THE "ROOTS" PHENOMENON, AND THE ADVENT OF FREQUENT JUMBO JET CHARTERS BETWEEN NEW

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YORK AND DAKAR, THIS WILL BE AN INCREASINGLY HEAVY RESPONSIBILITY.

14. PARTICIPATE IN DECEMBER 1978 THIRD INTERNATIONAL FAIR OF DAKAR WITH ATTRACTIVE EXHIBIT HIGHLIGHTING REPRESENTATIVE ACCOMPLISHMENTS OF AMERICAN TECHNOLOGY AND BUSINESS.

15. MAINTAIN THE INTERNATIONAL VISITOR PROGRAM AT APPROXIMATELY TEN GRANTS ANNUALLY AND ATTEMPT TO EXPAND NOMINATIONS FOR REGIONALLY FUNDED CU/AF PROFESSIONAL GRANTS WHENEVER KNOWLEDGE OF ENGLISH IS NOT A PREREQUISITE.

16. STRIVE TO PLACE A FULBRIGHT PROFESSOR IN THE DAKAR

UNIVERSITY FACULTY OF LETTERS. AS AN INTERIM MEASURE, EXPLORE THE FEASIBILITY OF USING SHORT-TERM AMERICAN GRANTEES TO TEACH BLACK AMERICAN LITERATURE IN THE UNIVERSITY'S ENGLISH DEPARTMENT.

17. CONTINUE PRESENT PEACE CORPS PROJECTS AT THE SAME VOLUNTEER LEVEL WITH A PLANNED INCREASE OF APPROXIMATELY 20 ADDITIONAL VOLUNTEERS IN SPECIFIC SPECIALIZED FIELDS REQUESTED BY THE GOVERNMENT OF SENEGAL.

18. CARRY ON ENGLISH LANGUAGE TRAINING OF INFLUENTIAL SENEGALESE AT THE USIS LANGUAGE SCHOOL.

19. BRING TO SENEGAL CULTURAL ATTRACTIONS WHICH WILL PROJECT TO STUDENTS, OFFICIALS, AND CULTURAL LEADERS AN IMAGE OF A VITAL, PROGRESSIVE AND COMPASSIONATE AMERICAN SOCIETY. IT WOULD BE APPROPRIATE TO SEND A MAJOR AMERICAN JAZZ GROUP OR OTHER MAJOR CULTURAL ATTRACTION TO SENEGAL.

20. INCREASE THE SIZE OF THE SELF-HELP PROGRAM TO \$85,000 ANNUALLY, IN VIEW OF THE HIGH LEVEL OF PEACE CORPS INPUT IN PROJECT IDENTIFICATION, DEVELOPMENT AND SUPERVISION.

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21. MAKE SELECTIVE USE OF COMMERCE TRADE EXHIBITS AND OTHER TOOLS, AS WELL AS EFFORTS BY THE EXPORT-IMPORT BANK AND OPIC TO PROMOTE U.S. TRADE AND INVESTMENT.

22. CONTINUE THE AFGRAD PROGRAM, EMPHASIZING EDUCATION IN BUSINESS ADMINISTRATION, BUT ALSO OBTAINING SENEGALESE GOVERNMENT AGREEMENT TO EXPAND THE PROGRAM INTO OTHER FIELDS RELEVANT TO SENEGAL'S DEVELOPMENT GOALS.
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